### South Broward Hospital District

#### **BOARD OF COMMISSIONERS**

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**FROM**: David Smith, Executive Vice President and Chief Financial Officer, MHS

**TO**: K. Scott Wester, President and Chief Executive Officer, MHS

**CC:** Frank P. Rainer, Senior Vice President and General Counsel, MHS

**DATE**: September 15, 2022

SUBJECT: FINAL TAX BUDGET AND FINAL MILLAGE RATE FOR FISCAL YEAR 2023

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The purpose of the final public tax hearing scheduled for Wednesday, September 28, 2022, is to adopt a final budget and final millage rate for fiscal year 2023. The tentative millage rate adopted on September 14, 2022 can be maintained or reduced but not increased.

On September 14, 2022, the Board of Commissioners adopted a tentative rate of 0.1010 mills. This represents a rate 11.7% lower than last year's rate of 0.1144.

The tax budget identifies the funding of various expenses associated with the tax fund, as outlined on the Tax Sensitivity Analysis.

Attachments

#### SOUTH BROWARD HOSPITAL DISTRICT TAX FUND BUDGET - SENSITIVITY ANALYSIS FY 2023

		В	REAK EVEN RATE		OLLED-BACK RATE (RBR)	В	UDGET BOOK		
	ROLLED-BACK RATE IS		FY2023	FY2023			FY2023		FY2022
	0.1044		Α	В					
			11.7%		8.7%		PROJECTED		
			DECREASE		DECREASE		BUDGET		ACTUAL
1	ASSESSED VALUATIONS (In thousands)	\$	74,571,448	\$	74,571,448	\$	70,351,385	\$	67,194,326
2	MILLAGE RATE		0.1010		0.1044		0.1127		0.1144
3	% Change from Rolled-Back Rate		-3.26%		0.00%		7.95%		0.00%
4	% Change from Prior Year Rate		-11.71%		-8.74%		-1.49%		-4.59%
5	GROSS TAXES LEVIED	\$	7,532,000	\$	7,785,000	\$	7,929,000	\$	7,687,000
	Difference from Prior Year Actual	\$	(155,000)	\$	98,000	\$	242,000	\$	(116,000)
	b Variance from Prior Year Actual		-2.02%		1.27%		3.15%		-1.50%
	TAX FUND REVENUE								
5	Gross Taxes Levied	\$	7,532,000	\$	7,785,000	\$	7,929,000	\$	7,687,000
6	Less:								
	Discounts on Taxes		91,836		94,000		147,000		92,830
	b Uncollectible Taxes		1,000		1,000		1,000		1,000
7	TAXES PAID BY DISTRICT RESIDENTS	\$	7,439,164	\$	7,690,000	\$	7,781,000	\$	7,593,170
	Difference from Prior Year Actual	\$	(154,006)	\$	96,830	\$	187,830	\$	57,170
	b Variance from Prior Year Actual		-2.03%		1.28%		2.47%		0.75%
9	Revenue Collection Fees	_	149,000	_	154,000	_	156,000	_	152,000
٦	DISTRICT TAX RECEIPTS  a Difference from Prior Year Actual	\$	7,290,164	\$	7,536,000	\$	7,625,000	\$	7,441,170
		\$	(151,006)	\$	94,830	\$	183,830	\$	57,170
	b Variance from Prior Year Actual		-2.03%		1.27%		2.47%		0.77%
	Other Dadiestine from Tou Davison								
10	Other Deductions from Tax Revenue:		47,000		47.000		E1 000		EO 174
11	Property Appraiser's Fee		47,000		47,000		51,000		50,174
12	Community Redevelopment Agencies  Medicaid Match		356,000		361,000		350,000		346,000
	Total Other Deductions from Tax Revenue	\$	6,887,164 7,290,164	\$	6,887,164 7,295,164	\$	7,224,000 7,625,000	\$	7,045,000 7,441,174
13	NET TAX REVENUE/(EXPENSE)	\$	7,290,104	\$	240,836	\$	7,023,000	\$	7,441,174
Ш	NET TAX REVENUE/ (EXPENSE)	Φ	-	Ф	240,630	Φ	-	Ф	-
14	TAX RECEIPTS FROM PRIOR TAX YEARS AND								
	OTHER ADJUSTMENTS	<u> </u>	-		-		-		-
15	TOTAL NET TAX REVENUE/(EXPENSE)	\$	-	\$	240,836	\$	-	\$	-
	a Difference from Prior Year Actual	\$	-	\$	240,836	\$	-	\$	-
	TAX FUND PATIENT CARE EXPENDITURES								
16	Memorial Primary Care		-		240,836		-		-
17	Other SBHD Charity Care		-		-		-		-
18	Other SBHD Operating Fund Flow** TOTAL TAX FUND PATIENT CARE		-		-		-		-
	TOTAL TAX FUND PATIENT CARE EXPENDITURES	\$	_	\$	240,836	\$	_	\$	_
		ψ	-	φ	240,030	φ	-	Þ	-

#### DESCRIPTION OF TAX FUND COMPONENTS

# ASSESSED VALUATIONS (IN THOUSANDS) These values (illustrated in thousands) are provided by Broward County on the Certification of Taxable Value (form DR-420). MILLAGE RATE

The millege rate is multiple

The millage rate is multiplied by the Assessed Valuation (In Thousands) to derive the gross taxes levied. Per statutory guidelines, the District's maximum allowed millage rate is 2.5000.

3 % CHANGE FROM ROLLED-BACK RATE

The percentage change in the millage rate from the year's rolled-back rate. The rolled-back rate is the rate that would generate the same tax revenues as the prior year, less allowances for new construction, additions, rehabilitative improvements increasing assessed value by at least 100%, annexations and deletions.

#### % CHANGE FROM PRIOR YEAR RATE

The percentage change in the millage rate from the prior year millage rate.

#### 5 GROSS TAXES LEVIED

Total taxes levied on the assessed valuations per the given millage rate.

#### **a** Difference from Prior Year Actual

The dollar difference in gross taxes levied per the given millage rate versus those levied in the prior year.

#### **b** Variance from Prior Year Actual

The percentage change in gross taxes levied per the given millage rate versus those levied in the prior year.

#### 6 LESS:

4

#### a Discounts on Taxes

The discounts that taxpayers receive by paying their property taxes prior to the due date.

#### **b** Uncollectible Taxes

The taxes that are not collected from taxpayers (bad debt).

#### **TAXES PAID BY DISTRICT RESIDENTS**

Total amount of ad valorem taxes paid to the District for the given year.

#### a Difference from Prior Year Actual

The dollar difference in taxes paid by District residents versus those paid in the prior year.

#### **b** Variance from Prior Year Actual

The percentage change in taxes paid by District residents versus those paid in the prior year.

#### **8** REVENUE COLLECTION FEES

Represents collection fees charged by the Broward County Tax Collector.

This is 2.0% of collected funds (i.e., 2.0% of taxes paid).

#### 9 DISTRICT TAX RECEIPTS

Total amount of tax revenue actually received by the District for the given year.

#### **a** Difference from Prior Year Actual

The dollar difference in tax revenue received by the District versus that received in the prior year.

#### **b** Variance from Prior Year Actual

The percentage change in tax revenue received by the District versus that received in the prior year.

#### PROPERTY APPRAISER'S FEE

Fees charged by Broward County Property Appraiser's Office.

#### [11] COMMUNITY REDEVELOPMENT AGENCIES

The portion of taxes that must be remitted to the cities of Hollywood, Hallandale Beach and Davie for their community redevelopment agency programs.

#### MEDICAID MATCH

The State of Florida has determined an amount due from each county. That amount is allocated to all counties based on a blend of each county's total Medicaid expenditures and number of Medicaid eligible enrollees per county. The District's share is 27.4% of the amount allocated to Broward County, based on historical hospital inpatient utilization.

#### 13 NET TAX REVENUE/(EXPENSE)

Total net tax revenue for the given year available for patient care; i.e., gross taxes levied less discounts on taxes, uncollectable taxes, revenue collection fees, Property Appraiser's fee, community redevelopment agency assessments, and Medicaid match.

#### 14 TAX RECEIPTS FROM PRIOR TAX YEARS AND OTHER ADJUSTMENTS

Collections and adjustments related to prior tax years.

#### 15 TOTAL NET TAX REVENUE/(EXPENSE)

Total net tax revenue (for all years), received in the given year, available for patient care.

#### **a** Difference from Prior Year Actual

The dollar difference in total net tax revenue per the given millage rate versus those in the prior year.

#### MEMORIAL PRIMARY CARE

Funding for programs to support Memorial Primary Care.

#### 17 OTHER SBHD CHARITY CARE

Tax funds allocated to offset charges for services rendered at District hospitals to patients qualifying as "indigent" under the District's indigent care policy guidelines. The annual income test currently used by the District corresponds to 200% of the Federal Poverty Guidelines.

#### 18 OTHER SBHD OPERATING FUND FLOW

Non-tax, District operating funds needed to cover expenditures not otherwise provided by the Tax Fund.

### **Voting Requirements For FY 2022-2023 Millage Rates**

Assessed Valuation

\$ 74,571,448,363

Vote Type	<u>Millage</u>		Taxes Levied				
	<u>From</u>	<u>To</u>	<u>From</u>		<u>To</u>		
Simple Majority Vote	0.0000	2.2310	\$ 0	\$	166,368,901		
Two-Thirds Majority Vote	2.2311	2.4541	\$ 166,368,902	\$	183,005,791		
Unanimous Vote or Referendum	2.4542	2.5000	\$ 183,005,792	\$	186,428,621		
Rolled-Back Rate		0.1044		\$	7,785,000		
Break Even Rate		0.1010		\$	7,532,000		

Break-Even Rate
Sources & Uses of Tax Funds Based on Millage Rate of 0.1010

Sources of Funds		<u>Funds</u>	Millage Breakout	% Breakout
Gross Taxes Levied by SBHD		\$ 7,532,000	0.1010	100.0%
Total Sources		\$ 7,532,000	0.1010	100.0%
<u>Uses of Funds</u>				
Medicaid Match		\$ 6,887,164	0.0924	91.4%
Community Redevelopment Agencies		\$ 356,000	0.0048	4.7%
Hallandale Beach	200,000			
Hollywood Downtown	94,000			
Davie	61,000			
Uncollected Taxes		\$ 92,836	0.0012	1.2%
Discounts on Taxes	91,836			
Uncollectible Taxes	1,000			
Broward County Revenue Collector's Fees		\$ 149,000	0.0020	2.0%
Property Appraiser's Fee		\$ 47,000	0.0006	0.6%
Memorial Primary Care		\$ -	-	0.0%
Total Uses		\$ 7,532,000	0.1010	100.0%

#### TAX EFFECT ON A SAMPLE HOME

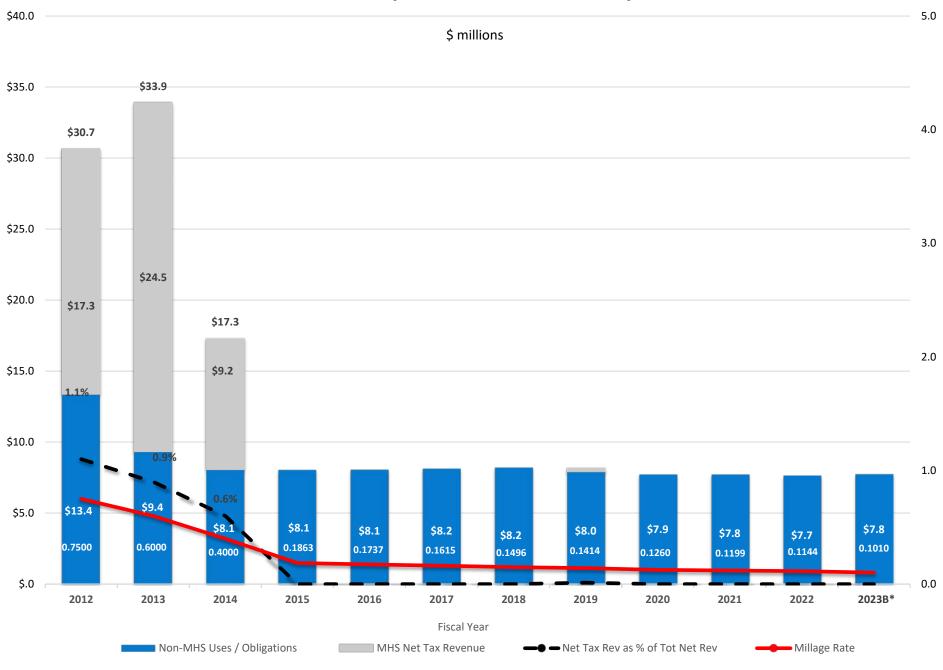
#### SOUTH BROWARD HOSPITAL DISTRICT TAX FUND BUDGET FISCAL YEAR 2023

	FISCAL YEAR	OPERATING MILLAGE RATE	TAXABLE VALUE BEFORE HOMESTEAD EXEMPTION	TAXABLE VALUE AFTER HOMESTEAD EXEMPTION	TAX ON HOME ASSESSED AT \$282,000 THIS YEAR	ANNUAL DOLLAR CHANGE	ANNUAL PERCENT CHANGE
PROPOSED*	2022-2023	0.1010	\$282,000	\$232,000	\$23.43	(\$1.05)	-4.3%
PRIOR YEAR	2021-2022	0.1144	\$264,000	\$214,000	\$24.48	(\$0.70)	-2.8%
	2020-2021	0.1199	\$260,000	\$210,000	\$25.18	(\$0.51)	-2.0%
	2019-2020	0.1260	\$254,000	\$204,000	\$25.69	(\$2.45)	-8.7%
	2018-2019	0.1414	\$249,000	\$199,000	\$28.14	(\$0.36)	-1.3%
	2017-2018	0.1469	\$244,000	\$194,000	\$28.50	(\$2.02)	-6.6%
	2016-2017	0.1615	\$239,000	\$189,000	\$30.52	(\$1.96)	-6.0%
	2015-2016	0.1737	\$237,000	\$187,000	\$32.48	(\$1.99)	-5.8%
	2014-2015	0.1863	\$235,000	\$185,000	\$34.47	(\$38.33)	-52.7%
	2013-2014	0.4000	\$232,000	\$182,000	\$72.80	(\$34.00)	-31.8%
	2012-2013	0.6000	\$228,000	\$178,000	\$106.80	(\$21.45)	-16.7%
	2011-2012	0.7500	\$221,000	\$171,000	\$128.25	(\$85.65)	-40.0%

A tentative 0.1010 millage rate results in tax decrease of \$1.05 or 4.3% as compared with prior year for a sample home valued at \$282,000 with homestead exemption

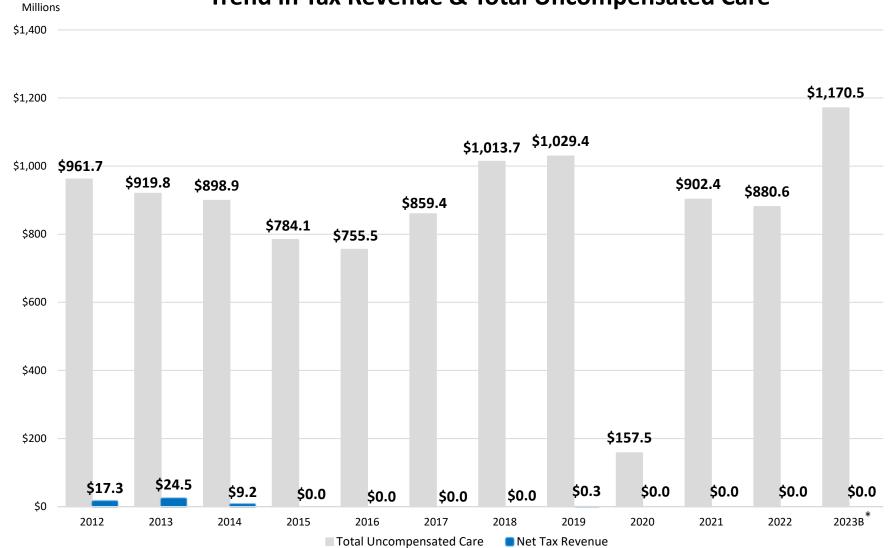
<sup>\*</sup>Proposed rate at First Tax Hearing

## **South Broward Hospital District Summary of Ad Valorem Tax History**



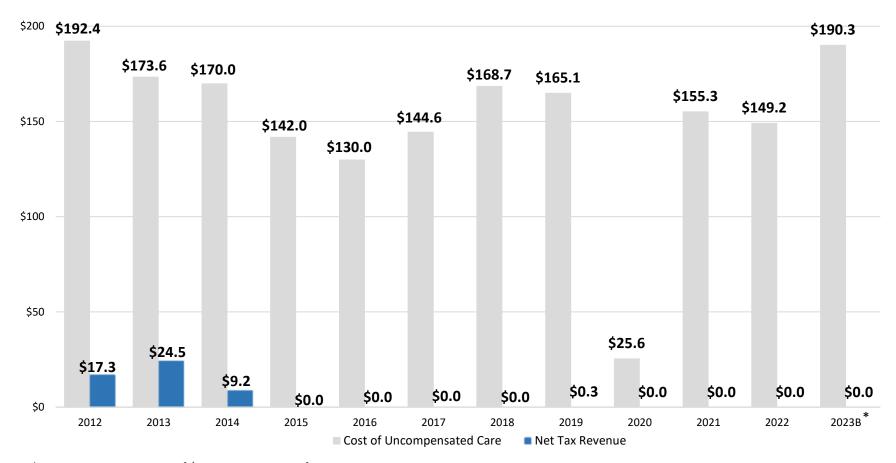
<sup>\*</sup> FY2023 Proposed Millage Rate

# South Broward Hospital District Trend in Tax Revenue & Total Uncompensated Care



<sup>\*</sup>FY2023 Net Tax Revenue of \$0 at tentative rate of 0.1010

# South Broward Hospital District Trend in Tax Revenue & Cost of Uncompensated Care



<sup>\*</sup>FY2023 Net Tax Revenue of \$0 at tentative rate of 0.1010

#### BUDGET SUMMARY SOUTH BROWARD HOSPITAL DISTRICT FISCAL YEAR 2022 - 2023

## THE BUDGETED OPERATING EXPENDITURES OF THE SOUTH BROWARD HOSPITAL DISTRICT ARE 20.4% MORE THAN LAST YEAR'S TOTAL OPERATING EXPENDITURES

### Proposed Millage per \$1,000 = 0.1010

	TAX FUND	GENERAL FUND	TOTAL
REVENUES:		1 0115	101712
Taxes:			
Ad Valorem Taxes (Millage 0.1010)	\$ 7,532,000		\$ 7,532,000
Less Discount on Taxes	(91,836)		(91,836)
Patient Charges		\$ 17,091,392,000	17,091,392,000
Less Deductions from Revenue:			
Contractual Allowances		(13,350,691,000)	(13,350,691,000)
Charity Care		(924,977,000)	(924,977,000)
Provision for Uncollectible Accounts	(1,000)	(245,481,000)	(245,482,000)
Other Operating Revenues		232,142,000	232,142,000
Investment Income		33,106,000	33,106,000
TOTAL ESTIMATED REVENUES	¢ 7.420.164	¢ 2.925.404.000	¢ 2.042.020.464
TOTAL ESTIMATED REVENUES	\$ 7,439,164	\$ 2,835,491,000	\$ 2,842,930,164
ESTIMATED EXPENDITURES:			
Salaries and Wages		\$ 1,372,847,000	\$ 1,372,847,000
Employee Benefits		174,683,000	174,683,000
Supplies and Services		932,730,000	932,730,000
Depreciation & Amortization		93,547,000	93,547,000
Interest		31,378,000	31,378,000
Other Operating Expenses	\$ 7,439,164	200,896,000	208,335,164
TOTAL ESTIMATED OPERATING EXPENSES	\$ 7,439,164	\$ 2,806,081,000	\$ 2,813,520,164
Contributions to Fund Balance and Reserves		29,410,000	29,410,000
TOTAL ESTIMATED EXPENSES AND			
CONTRIBUTIONS TO FUND BALANCE	\$7,439,164	\$2,835,491,000	\$ 2,842,930,164

THE TENTATIVE, ADOPTED, AMENDED, AND/OR FINAL BUDGETS ARE ON FILE IN THE OFFICE OF THE ABOVE MENTIONED TAXING AUTHORITY AS A PUBLIC RECORD.



**FIRST RESOLUTION** 

**(1**)

PROPOSED MILLAGE RATE

0.1010

**BREAK EVEN RATE** 

**SECOND RESOLUTION** 

TOTAL ESTIMATED REVENUES \$ 2,842,930,164 TAX FUND BUDGETED REVENUES \$ 7,439,164

**CHAIRMAN'S STATEMENT** 

% CHANGE FROM ROLLED-BACK RATE -3.26%

NOTE: THE MILLAGE RATE CAN ONLY REMAIN UNCHANGED OR DECREASE AT THE FINAL HEARING.

#### **RESOLUTION NO. 481**

#### A RESOLUTION ADOPTING THE FINAL MILLAGE RATE FOR SOUTH BROWARD HOSPITAL DISTRICT,

AN INDEPENDENT SPECIAL TAX DISTRICT UNDER THE LAWS OF THE STATE OF FLORIDA, FOR THE FISCAL YEAR COMMENCING ON MAY 1, 2022 AND ENDING ON APRIL 30, 2023

This Resolution No. 481, concerning the final millage rate to be levied for general fund purposes only, is hereby adopted by the Board of Commissioners, South Broward Hospital District, on September 28, 2022, as follows:

NOW, THEREFORE, BE IT RESOLVED BY THE BOARD OF COMMISSIONERS OF SOUTH BROWARD HOSPITAL DISTRICT:

Section 1. The Board of Commissioners of South Broward Hospital District does hereby adopt its final millage rate of **0.1010** mills to be levied for the general fund upon all real property and all tangible personal property located within the boundaries of South Broward Hospital District, an independent special tax district under the laws of the State of Florida.

Section 2. The final levy of **0.1010** mills is 3.26% lower than the rolled-back rate of 0.1044.

<u>Section 3</u>. This final millage rate of **0.1010** mills for the general fund is for the tax year 2022 to fund the expenses for the Fiscal Year commencing May 1, 2022 and ending April 30, 2023.

Section 4. Funds of the 2022 - 2023 Final Budget not expended during the current Fiscal Year 2022 - 2023 may be used and expended during subsequent Fiscal Years.

PASSED and ADOPTED on this 28th day of September 2022.

	Brad Friedman, Chairman	
Attest:		
	<del></del>	
Steven Harvey, Secretary	(Caal)	
	(Seal)	

## RESOLUTION NO. 482 A RESOLUTION ADOPTING THE FINAL BUDGET FOR SOUTH BROWARD HOSPITAL DISTRICT,

AN INDEPENDENT SPECIAL TAX DISTRICT UNDER THE LAWS OF THE STATE OF FLORIDA, FOR THE FISCAL YEAR COMMENCING ON MAY 1, 2022 AND ENDING ON APRIL 30, 2023

This Resolution No. 482, concerning the adoption of a Final Budget, is hereby adopted by the Board of Commissioners, South Broward Hospital District, on September 28, 2022, after the adoption of preceding Resolution No. 481 pertaining to the adoption of a final millage rate, as follows:

NOW, THEREFORE, BE IT RESOLVED BY THE BOARD OF COMMISSIONERS OF SOUTH BROWARD HOSPITAL DISTRICT:

<u>Section 1</u>. The total estimated revenues in the Final Budget are **\$2,842,930,164** and include tax revenues of **\$7,439,164** and other non-ad valorem operating revenues of **\$2,835,491,000**. The budget is based upon a taxable value of real property of \$71,627,238,830, personal property of \$2,925,130,155, and centrally assessed property of \$19,079,378.

Section 2. The Final Budget is approved and shall become effective at the beginning of the 2022 - 2023 Fiscal Year, and the taxing authority funds may be expended commencing as of May 1, 2022, and ending on April 30, 2023.

Section 3. Funds of the 2022 - 2023 Final Budget not expended during the current Fiscal Year 2022 - 2023 may be used and expended during subsequent Fiscal Years.

PASSED and ADOPTED on this 28th day of September 2022.

	Brad Friedman, Chairman				
Attest:					
Steven Harvey, Secretary					
<i>3.</i>	(Seal)				